

No.L-13060/9/2022-RE-VII
Government of India
Ministry of Rural Development
Department of Rural Development
Mahatma Gandhi NREGA Division

Krishi Bhawan, New Delhi
24th May 2024

To,

Principal Secretary,
Department of Rural Development & Panchayati Raj,
Govt. of Telangana
Hyderabad, Telangana.

Subject- Analysis of generation of high persondays and high expenditure in the State of Telangana-reg.

- Reference: i. Letter no. L-13060/09/2022-RE-VII (380535) dated 11.08.2022
ii. Letter no. L-15060/02/2023-RE-VII dated 21.03.2024
iii. Letter no. L-15060/02/2023-RE-VII dated 25.08.2023

Dear Sir,

Kindly refer to the advisory and minutes of Empowered Committee meetings for Revision of Labour Budget in which it was directed that the State is to ensure state level monitoring of districts in which persondays generated were more than 150% as compared to the last financial year and to share the detailed report with this Ministry. Focus is to be placed on providing work as per demand for social security. It was also directed to focus on agriculture & allied activities and enhancing the diversity of works taken up so that livelihood opportunities of beneficiaries may be improved. State was also directed to improve the performance on every aspect related to Transparency and Accountability.

2. It has been observed that around **88% more persondays** have been generated in April 2024 as compared to April 2023. On comparing with FY 2020-21, 2021-22 & 2022-23 the persondays increased are 47%, 33% & 90% respectively. **The district wise analysis is contained in Annexure-1.**

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3. As per the analysis, it is observed that all the districts have generated more persondays in April 2024 as compared to April 2023, whereas in Khammam(379%), Karimnagar(227%), Jogulamba Gadwal(197%), Kamareddy(163%), Suryapet(162%), Warangal(152%), Mulugu(145%), Siddipet(137%), Peddapalli(133%), Adilabad(132%), Mahabubabad(129%), Rajanna Sirsilla(106%), Mancherial(100%), Hanumakonda(95%) and Kumram Bheem (Asifabad)(94%) districts, generation of persondays in April 2024 as compared to April 2023 is **more than the state average**.
4. Upon detailed analysis of works undertaken in the current FY 2024-25 (till 16.05.2024), it has been observed that a significant portion of the expenditure (58.5%) was made towards renovation and desilting works. Specifically, 94241 works related to renovation and desilting are being undertaken (spillover + new), amounting to Rs. 596.28 crores indicating a lack of strategic action taken by the state to address such type of issues. This indicates that the bottom-up approach as mandated by the Act has not been followed. Instead a top-down approach for planning of works has been taken in the State to generate high persondays and high expenditure.
5. Only 1.23 lakh individual works have been undertaken in FY 2024-25 (till 16.05.2024), with an expenditure of Rs. 182.79 crores, which is 17.9% of the total expenditure. There is a need to improve the prioritization of works and livelihood opportunities for vulnerable families in the State of Telangana.
6. As per the Sub Para (2) of Para 4 of Schedule 1, "District Programme Coordinator shall ensure that at least 60% of the works to be taken up in a district in terms of cost shall be for creation of productive assets directly linked to agriculture and allied activities through development of land, water and trees". However, according to the report available in NREGASoft (R18.3), only 30.12% of the expenditure has been done on agriculture and allied activities in current FY 2024-25 (till 20.05.2024).
7. As per the Para 6.1.10 of Annual Master Circular 2022-23, it is stated that "The DPC/ Collector will further ensure that the planning for works is such that at least 65 % of expenditure under Mahatma Gandhi NREGS is on NRM works, in the identified 34 Blocks under Mission Water Conservation (MWC) rural Blocks of the country." However, as per the MIS report (R6.21), only 50.26% of the expenditure has been done on NRM works in MWC blocks in current FY 2024-25 (till 20.05.2024).

8. As per analysis, not a single work of gully treatment/catchment treatment appears in the top 30 works with highest expenditure (**List is attached as Annexure-2**). Gully treatment works contribute to increasing the absorptive capacity of the soil, protecting the land surface and providing natural drainage ways from erosion and provide surface runoff water from fields at a non-erosive velocity through properly prepared and maintained waterways. It appears that the guidelines of Ridge to Valley approach treatment are not being implemented with proper planning. It requires a serious review at state level as large expenditure has been made under Renovation and Desilting. State should focus on agriculture & allied activities and enhance the diversity of works taken up so that livelihood opportunities of beneficiaries may be improved.
9. During visit of central team in the month of July-2022, it was found that, large number of works related to desilting of M.I. Tanks, Staggered Trenches in plain land, splitting of works for maintenance were under taken in every successive year, which is in contravention of the Annual Master Circular 2022-23. It was advised earlier not to take up the desilting work for the sake of employment generation without any physical outcome. Similarly, the same observation was given on construction of staggered trench works which were implemented haphazardly in the plain areas without any outcome.
10. As per Para 20 of Schedule-1, Mahatma Gandhi NREGA, "For all works taken up under the Scheme, by the Gram Panchayats and other implementing agencies, the cost of material component including the wages of the skilled and semi-skilled workers shall not exceed forty percent at the District level." However, it has been found that the state has spent more than 40%, i.e., 42.83%, of the total expenditure on the material component in FY 2023-24, which is a violation of the Act.
11. In view of above observations, your urgent personal attention and intervention is requested for better implementation of Mahatma Gandhi NREGS as per the guidelines.

Yours sincerely,



(Amit Kataria)
Joint Secretary (RE)

Analysis of persondays generation

State- Telangana

Sl	States	Persondays generated in April 2024	Persondays generated in April 2023	% of increased PDs in April 2024 as compared to April 2023	Persondays generated in April 2022	% of increased PDs in April 2024 as compared to April 2022	Persondays generated in April 2021	% of increased PDs in April 2024 as compared to April 2021	Persondays generated in April 2020	% of increased PDs in April 2024 as compared to April 2020
1	2	3	4	5	6	7	8	9	10	11
1	Khammam	2392379	499010	379%	1089560	120%	801258	199%	805218	197%
2	Karimnagar	928118	283944	227%	506487	83%	406678	128%	185215	401%
3	Jogulamba Gadwal	894446	300941	197%	714666	25%	839050	7%	287909	211%
4	Kamareddy	1420677	539358	163%	1132554	25%	2141217	-34%	2082716	-32%
5	Suryapet	2041062	779279	162%	1125726	81%	918080	122%	548430	272%
6	Warangal	860102	341697	152%	711839	21%	722151	19%	484249	78%
7	Mulugu	495638	202289	145%	484177	2%	563295	-12%	447779	11%
8	Siddipet	1572768	664686	137%	1248974	26%	1500930	5%	811558	94%
9	Peddapalli	816697	350394	133%	483647	69%	593806	38%	321814	154%
10	Adilabad	2283925	984471	132%	1139260	100%	1850684	23%	1276396	79%
11	Mahabubabad	1669735	728360	129%	1450294	15%	525780	218%	580918	187%
12	Rajanna Sirsilla	743545	361121	106%	516173	44%	543526	37%	326430	128%
13	Mancherial	1049926	523761	100%	810850	29%	1076924	-3%	481168	118%
14	Hanumakonda	736362	376924	95%	314513	134%	220061	235%	106517	591%
15	Kumram Bheem(Asifabad)	1771198	910838	94%	1013106	75%	1610144	10%	800397	121%
16	Jayashanker Bhopalapally	798621	433149	84%	894608	-11%	592581	35%	155668	413%
17	Bhadradi Kothagudem	1385557	782783	77%	1076123	29%	1184608	17%	1170115	18%
18	Nirmal	2528728	1433415	76%	1702915	48%	1568619	61%	761479	232%
19	Vikarabad	2808158	1612483	74%	1711837	64%	2320409	21%	1591177	76%
20	Nizamabad	1663550	968572	72%	1645916	1%	1317619	26%	855383	94%
21	Jagtial	1126668	672131	68%	652706	73%	778361	45%	492897	129%
22	Jangaon	1067182	642034	66%	993556	7%	878079	22%	466777	129%
23	Yadadri Bhuvanagiri	900091	544827	65%	625238	44%	600004	50%	333262	170%
24	Medak	1601376	1040533	54%	1116175	43%	1560502	3%	1196920	34%
25	Nagarkurnool	1247276	828086	51%	857982	45%	627020	99%	639336	95%
26	Mahabubnagar	988363	663018	49%	618072	60%	667674	48%	662108	49%
27	Nalgonda	2749851	1851438	49%	1294122	112%	2156496	28%	1271089	116%
28	Wanaparthy	758326	533020	42%	521845	45%	501803	51%	323668	134%
29	Narayanpet	720323	511260	41%	463384	55%	524635	37%	394999	82%
30	Rangareddy	698828	515346	36%	605062	15%	1105131	-37%	1355930	-48%
31	Medchal	13300	10998	21%	16591	-20%	27174	-51%	7362	81%
32	Sangareddy	1966169	1790754	10%	1446256	36%	1388974	42%	1248745	57%
Total		42698945	22680920	88%	28984214	47%	32113273	33%	22473629	90%

Work type and Permissible work wise expenditure analysis

State- Telangana

Sl	Work Category Name	Work Type	No of Works			Expenditure in lacs.			
			On-going	Completed	Total	On-going	Completed	Total	% of exp
1	Renovation of traditional water bodies	Renovtion of Community Ponds for Comm	20443	152	20595	32626.12	39.93	32666.05	32.0%
2	Works on Individuals Land (Category IV)	Levelling/shaping of Fallow land for Individuals	47562	224	47786	10756.09	4.95	10761.04	10.6%
3	Water Conservation and Water Harvesting	Construction of Staggered Trench for Community	6362	61	6423	9071.97	42.32	9114.29	8.9%
4	Micro Irrigation Works	Renovation of Feeder Canal for Community	21749	180	21929	6883.13	12.34	6895.47	6.8%
5	Water Conservation and Water Harvesting	Renovtion of Community Ponds for Comm	2940	19	2959	4056.77	9.82	4066.59	4.0%
6	Water Conservation and Water Harvesting	Constr of Continuous Contour Trench for Comm	2851	16	2867	3466.71	9.43	3476.14	3.4%
7	Works on Individuals Land (Category IV)	Constr of Earthen peripheral bund for indiv	8264	25	8289	2857.37	0.17	2857.54	2.8%
8	Rural Connectivity	Construction of Mitti Murram Roads for Community	6459	39	6498	2721.05	0.75	2721.8	2.7%
9	Water Conservation and Water Harvesting	Constr of Flood/ Diversion Channel for Community	4012	112	4124	2514.62	40.33	2554.95	2.5%
10	Micro Irrigation Works	Renovation of distributary Canal for Community	7909	132	8041	2157.62	3.14	2160.76	2.1%
11	Fisheries	Construction of Fisheries Ponds for Community	2136	21	2157	1498.85	11.77	1510.62	1.5%
12	Water Conservation and Water Harvesting	Repair & maint of Mini Percolation Tank for Comm	1928	31	1959	1451.75	9.3	1461.05	1.4%
13	Drought Proofing	Raising of Nursery for Community	28674	166	28840	1168.56	0	1168.56	1.1%
14	Works on Individuals Land (Category IV)	Constr of Mini Percolation Tank for Individuals	1158	8	1166	1158.02	4.45	1162.47	1.1%
15	Micro Irrigation Works	Renovation of minor Canal for Community	3314	35	3349	1131.42	3.17	1134.59	1.1%
16	Water Conservation and Water Harvesting	Constr of Water Absorption Trench Trench for Comm	2002	24	2026	1039.02	0.08	1039.1	1.0%
17	Water Conservation and Water Harvesting	Construction of Mini Percolation Tank for Comm	910	22	932	1034.03	0.76	1034.79	1.0%
18	Works on Individuals Land (Category IV)	Constr of pebble peripheral bund for indiv	2674	5	2679	988.61	0.45	989.06	1.0%
19	Water Conservation and Water Harvesting	Construction of Community Water Harvesting Ponds	1651	16	1667	962.94	0.03	962.97	0.9%
20	Renovation of traditional water bodies	Renovation of Fisheries Ponds for Community	701	5	706	879.06	10.84	889.9	0.9%
21	Rural Connectivity	Repair & maint of Mitti Murram Roads for Comm	1860	18	1878	831.35	0	831.35	0.8%
22	Micro Irrigation Works	Construction of Feeder Canal for Community	2397	20	2417	758.92	7.46	766.38	0.8%
23	Micro Irrigation Works	Repair & Maintenance of Feeder Canal for Community	3207	15	3222	624.83	0.02	624.85	0.6%
24	Works on Individuals Land (Category IV)	Constr of Pebble graded Bund for Individuals	1021	0	1021	572.43	0	572.43	0.6%
25	Water Conservation and Water Harvesting	Renovation of Flood/ Diversion Channel for Comm	724	8	732	556.73	9.75	566.48	0.6%
26	Works on Individuals Land (Category IV)	Construction of Farm Ponds for Individuals	2914	21	2935	499.71	0	499.71	0.5%
27	Water Conservation and Water Harvesting	Constr of Earthen peripheral Bund for Community	566	1	567	465.05	0	465.05	0.5%
28	Drought Proofing	Road Line Plantation of Forestry Trees for Comm	33919	369	34288	442.9	0.43	443.33	0.4%
29	Rural Connectivity	Construction of Gravel Road Roads for Community	1684	1	1685	388.5	0	388.5	0.4%
30	Micro Irrigation Works	Renovation of sub-minor Canal for Community	2333	24	2357	387.91	0.08	387.99	0.4%