

L-15060/3/2016-RE-VII
Government of India
Ministry/Deptt. of Rural Development
(MGNREGA Division)

Krishi Bhawan, New Delhi.
March 29, 2016.

The Special Secretary,
Local Self Government Department
Government of Kerala,
Thiruvananthapuram - 695033.

Subject: - Minutes of the Meeting of the Empowered Committee on State Rural Development Plan (SRDP) including Labour Budget for the State of Kerala for FY 2016-17 reg.

Sir,

Please find enclosed Minutes of the Meeting of the Empowered committee on State Rural Development Plan (SRDP) including Labour Budget for the State of Kerala for FY 2016-17 for your information and necessary action.

Yours faithfully,


(Aparajita Sarangi)

Joint Secretary to the Govt. of India

Encl: As Above.

Copy to:-

- 1) PPS to Secretary, RD.
- 2) PPS to Addl. Secretary, RD.
- 3) PPS to AS & FA.
- 4) Sr. Tech. Director (NIC) – with a request to get the minutes uploaded on NREGA Soft (What's new/Labour Budget head) as minutes of meeting of Labour Budget 2016.17 for Kerala.



No. L-15060/3/2016 - RE-VII
Government of India
Department of Rural Development
MGNREGA Division

**MINUTES OF THE MEETING OF THE EMPOWERED COMMITTEE ON STATE
RURAL DEVELOPMENT PLAN (SRDP) INCLUDING LABOUR BUDGET FOR THE
STATE OF KERALA FOR FY 2016-17.**
DATE: 16.03.2016

A meeting of the Empowered Committee for the State of Kerala for the Financial Year 2016-17 was held on 16.03.2016 under the chairmanship of Secretary, Ministry of Rural Development in Krishi Bhavan, New Delhi. The State Government of Kerala was represented by Shri A. T. James, Commissioner, MGNREGA, Govt. of Kerala. The list of other participants is at Annexure-I.

2. After going through the presentation made by the State and after due discussion on various aspects of implementation of MGNREGA, the Committee made the following observations:

- 1) **Commitment of the State with regard to Focus Areas:** The targets taken by the State as noted by the Ministry, are as under for FY 2016-17:-

| S. No. | Targets for the Focus Areas | Units(No.) | Average Unit Cost (in Rs.) |
|--------|--|------------|----------------------------|
| 1. | Construction of Vermi / NADEP Tanks/ Bio/ Compost Pits | 82099 No. | 10,000 |
| 2. | Construction of AWC Buildings | 720 No. | 500,000 |
| 3. | IHHL | 6431 | 12000 |
| 4. | Farm Ponds | 5000 | 250000 |
| 5. | Dug Wells | 9212 | 45000 |
| 6. | Well Recharge | 22213 | 6000 |
| 7. | Road Side Plantation KM | 2263 KM | Per KM Rs 4000 |

However, State will share their strategy for achieving the above targets with the Ministry within a week. By 19.03.2016, NIC – DRD will make an enabling provision in NREGA soft for enabling the States to upload their specific targets District-wise. State should upload the District-wise targets in NREGA soft by 31.03.2016. This is an essential pre-condition for next release.

Further, the other focus areas of the State are as under:

- A. No of Public works related to **Natural Resource Management** planned for FY 2016-17 are as follows:-

29/3/16

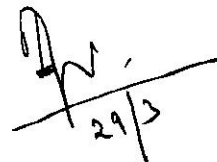


No. L-15060/3/2016 - RE-VII
Government of India
Department of Rural Development
MGNREGA Division

| Type of work | New Works | Under Convergence | Spill Over | Total | Percentage to total works | PD allotted |
|--------------------------|-----------|-------------------|------------|--------|---------------------------|-------------|
| Land development | 22822 | 1584 | 61809 | 84631 | 17.73 | 16970546 |
| Water Conservation | 21308 | 64 | 48751 | 70059 | 14.68 | 12318730 |
| Traditional water bodies | 18752 | 245 | 31561 | 50313 | 10.54 | 12116471 |
| Irrigation | 11660 | 572 | 20084 | 31744 | 6.65 | 4489998 |
| Afforestation | 3562 | 192 | 2945 | 6507 | 1.36 | 920376 |
| Total | 78104 | 2657 | 165150 | 243254 | 50.96 | 46816121 |

B. Works planned for FY 2016-17 regarding creation of **Individual Assets** are as follows:-

| Type of work | New Works | Under Convergence | Spill Over | Total | Percentage | PD allotted |
|---|-----------|-------------------|------------|--------|------------|-------------|
| Construction of houses | 8281 | 87733 | 79452 | 87733 | 18.38 | 7895970 |
| Promotion of livestock | 23056 | 924 | 40691 | 63747 | 13.36 | 9016630 |
| Improving livelihoods through Horticulture/Plantation | 3149 | 146 | 3927 | 7076 | 1.48 | 1000858 |
| Watershed management | 1499 | 7 | 3520 | 5019 | 1.05 | 709907 |
| Improving productivity of lands | 1913 | 133 | 984 | 2897 | 0.61 | 409763 |
| Agriculture productivity | 1411 | 5 | 1059 | 2470 | 0.52 | 349366 |
| Promotion of fisheries | 243 | 38 | 33 | 276 | 0.06 | 39038 |
| Total | 39552 | 88986 | 129666 | 169218 | 35.46 | 19421532 |


29/3



No. L-15060/3/2016 - RE-VII
Government of India
Department of Rural Development
MGNREGA Division

- 2) **Completion of Incomplete Works:** Since inception till 31.03.2015, the percentage of works completed is 82.79%. During FY 2015-16 (as on 17.03.2016), the percentage of works completed is 13.23 %. It is advised that all works taken up till 31.03.2015 should be completed and this Ministry's letter dated 16.03.2016 may be referred to in this regard. The State will examine the reasons for poor rate of completion of works. The State will make efforts for completing all incomplete works (135688) as on **31.03.2015** by **31.07.2016** without fail.
- 3) **Public Works relating to Natural Resource Management (NRM):** Out of total works, 202671 number of works (51.28 % of total works) have been taken up as Public Works relating to NRM (Category A of Para 4 (1) of Schedule 1 of the Act) in FY 2015-16. The State needs to scale up the works related to NRM during the FY 2016-17. There should be lot of focus on water conservation and water harvesting.
- 4) **The state is requested to ensure linkage between MGNREGS and Pradhan Mantri Krishi Sinchayi Yojana (PMKSY).**
- 5) **Creation of Individual Assets:** In order to strengthen the livelihood resource base of the rural poor, it is desirable to put adequate emphasis on creation of more individual assets (Category B of Para 4(1) of Schedule 1 of the Act). An analysis of the performance of the number of individual assets being created reveal that, out of the total works, 147723 number of works (37.38 % of the total works) have been taken up on private lands in FY 2015-16 (as on 10.03.2016). The State is expected to take up more works under individual category and get them completed on time.
- 6) **Synchronization of planning process with Gram Panchayat Development Plan:** The Planning process under MGNREGA for works of FY 2017-18 should be seamlessly integrated with the process of planning for the Gram Panchayat Development Plan . The state will send an action plan on the method of integration of the two processes and issue detailed guidelines for operationalising this.
- 7) **Training of Technical Personnel:** State should complete the training of officials as part of Block Technical Resource Teams on SAMARTHYA Technical Training Manual (MGNREGA) latest by 31st July 2016. State will provide DTRT training to 1829 personnel.
- 8) **Deployment of Senior Technical Personnel at State/District level:** State should ensure that Senior Technical Personnel are deployed at State/ District level to guide and monitor the technical personnel at the field level.


29/3



No. L-15060/3/2016 - RE-VII
Government of India
Department of Rural Development
MGNREGA Division

9) **Integration of planning with SHG network:-** Following from the two rounds of participatory planning, the next round must include the integration of the SHG network in the following manner:-SHGs formally involved in planning for works (individual and community), SHGs participation in the Gram Sabha on prioritization of works, SHGs demand for works for improving their livelihood to be included in MGNREGA Shelf of works.

10) **Expediting Aadhaar Seeding Process:** As of now, there are 2156818 active workers, out of which 2111592 (98%) have been seeded in MIS. Against the Aadhaar numbers seeded in MIS, 1341727 have been converted to Aadhaar Based Payment System (ABPS).

To expedite the process of Aadhaar enrolment of MGNREGA workers and seeding the same into their Bank accounts, camps may be organised at Block and GP level as advised vide letter dated 23rd February, 2016 jointly issued by Department of Financial Services and Department of Rural Development. A copy of said letter was handed over to the State during the meeting. The State needs to expedite pace of seeding of Aadhaar data into the NREGA soft.

11) **Skilling the unskilled MGNREGA workers:** The State needs to implement Project LIFE-MGNREGA, in a mission mode to achieve the targets finalized in consultation with the States and duly communicated to them. The target/ spillover of FY 15-16 will be added to target of FY 16-17 as proposed by the State in Labour Budget meeting. The combined target is as under:-

Combined Target as per SSP

| Skilling for Wages | | | Skilling for Self Employment | | | Livelihood Upgradation | | | Total | | |
|--------------------|----------|-----------|------------------------------|----------|-----------|------------------------|----------|-----------|----------|----------|-------------|
| FY 15-16 | FY 16-17 | Sub Total | FY 15-16 | FY 16-17 | Sub Total | FY 15-16 | FY 16-17 | Sub Total | FY 15-16 | FY 16-17 | Grand Total |
| 0 | 15000 | 15000 | 0 | 2000 | 2000 | 424 | 8700 | 9124 | 424 | 25700 | 26124 |

12) **Implementation of Social Audit Action Plan:** Conducting of Social Audit as laid down in the Audit of Scheme Rules 2011 is mandatory for the State to be eligible for release of funds for 2016-17. The State is expected to take steps as per the Action Plan on Social Audit communicated vide this Ministry's letter dated 10.02.2016.

13) **Expenditure on Agriculture and Allied Activities at the District level:** In 0 Districts, the expenditure on agriculture related works are below the statutory limit of 60%. Efforts


2
29/2



No. L-15060/3/2016 - RE-VII
Government of India
Department of Rural Development
MGNREGA Division

should be stepped up to ensure that more works in this category are taken up in FY 2016-17 .

- 14) **Strengthening of Monitoring mechanism:** Monitoring mechanism with emphasis on field supervision needs to be strengthened in the State. There is need for technical staff in supervisory role at the state level.
 - 15) **Geo-tagging of Assets and maintenance of Assets Register at GP level:** State needs to ensure Geo-tagging of Assets and proper maintenance of Asset Register at the GP level with effect from 1st April 2016.
 - 16) **State Convergence Plan:** The State Convergence Plan for FY 2016-17, duly approved by Chief Secretary, will be finalized by State and submitted to the Ministry latest by 31.05.2016. Interim State Convergence Plan approved by Secretary (RM&DD), Government of Kerala may be submitted by 30.04.2016.
 - 17) **Annual Master Circular:** Annual Master Circular should be translated and disseminated in the field latest by 31 .03.2016. The same will be shared with the Ministry of Rural Development.
 - 18) **Photo Gallery of Sustainable Assets:** The Ministry is launching an online photo gallery of sustainable assets. An online module for uploading photos will be developed by NIC and shared with the States soon. States are requested to start collecting photographs of sustainable assets with details like work code, type of work, category of work, year of construction, GP, Block, District etc. Separate communication will be sent from the Ministry regarding this. State may collect and upload 400 photographs of different sustainable assets.
 - 19) **Online Compendium of Success Stories/Good Practices:** The Ministry is also launching an online compendium of Success Stories/Good Practices. Each State has to identify 25 success stories or good practices, and upload in an online module which will be made available in the NREGA soft soon. Separate communication will be sent from the Ministry regarding this.
3. The Empowered Committee agreed to the Labour Budget of **603.11 lakh Person days** (PDs) for FY 2016-17 for the State of Kerala. The State may always come up with a proposal for the revision of Labour Budget after September, 2016, if the actual performance exceeds the agreed to Labour Budget.


29/3



No. L-15060/3/2016 - RE-VII
Government of India
Department of Rural Development
MGNREGA Division

4. The State Government should furnish month-wise and District-wise Person days projection as per agreed to LB to the Ministry latest by 31st March 2016. While doing so, the need for the programme in the backward areas will be kept in mind. The uploading of this information in the MIS is an essential pre-condition for the release of funds in FY 2016-17.

5. **Under no circumstances , the state will cross the approved Labour Budget for FY 016-17 without the prior approval of the Ministry of Rural Development**

6. **Issues pertaining to Livelihood and Convergence:** Efforts should be made to improve the livelihood resource base of the poor by appropriately converging MGNREGA with other RD programmes.

Aparajita Samanta
29/2/16



**No. L-15060/3/2016 - RE-VII
Government of India
Department of Rural Development
MGNREGA Division**

Annexure-I

**LIST OF OTHER PARTICIPANTS IN THE MEETING OF THE EMPOWERED
COMMITTEE HELD ON 16.03.2016 FOR FINALISING LABOUR BUDGET FOR
THE STATE OF KERALA FOR FY 2016-17.**

MoRD Officials

1. Ms. Aparajita Sarangi, Jt. Secretary, MoRD.
2. Ms. Sudha P. Rao, Chief Economic Adviser, MoRD.
3. Shri Atal Dulloo, Jt. Secretary, MoRD.
4. Shri Prabhat Sarangi, Jt. Secretary, MoRD.
5. Shri Santosh Mathew, Jt. Secretary, MoRD.
6. Shri Prasant Kumar, Jt. Secretary, MoRD.
7. Shri B.D. Viridi, Economic Adviser, MoRD.
8. Shri Dhruva Kumar Singh, Director, MoRD.
9. Ms. Nita Kejriwal, Director, MoRD.
10. Shri B. C. Behra, Director, MoRD.
11. Shri Philip Mathew, NRLM, MoRD.
12. Shri Rakesh Bhardwaj, US, MoRD.
13. Shri. V. J.Naidu
14. Shri G. Muralidhar

State Officials

1. Sh. A.T. James, Commissioner,
2. Shri B. Sajith, JDC
3. Dr. T. Shaji, SNO
4. Ms. Seema Bhaskaran
5. Shri Prabhakaran, M(PM)
6. Shri Ajith Chacko
7. Shri Shajahan, ED
8. Ms. Kudumdashree
9. Mr. Bijesh T.T, Consultant
10. Shri Lidy T Johnson, COO
