

F. No. G-31011/3/2017-MGNREGA-V
Government of India
Ministry of Rural Development
Department of Rural Development

Krishi Bhawan, New Delhi
Dated 7th March, 2017

To

The Special Secretary
Rural Development Department
Government of Arunachal Pradesh
Civil Secretariat,
Itanagar-791111

**Sub:- Labour Budget of Arunachal Pradesh under Mahatma Gandhi NREGA
for the FY 2017-18 reg.**

Sir,

This is in reference to the meeting of the Empowered Committee held on 28.02.2017 at Krishi Bhawan, New Delhi under the Chairmanship of Secretary, Ministry of Rural Development to discuss and scrutinize Labour Budget Estimates under Mahatma Gandhi National Rural Employment Guarantee Act (MGNREGA) for the FY 2017-18 submitted by the State of Arunachal Pradesh.

2. A copy of the approved minutes of the meeting of the Empowered Committee is enclosed for kind information and necessary action.

Yours faithfully,



(Ram Raj Meena)
Under Secretary to the Govt. of India

Encl: as above

Copy to:

1. PPS to Secretary (RD), Ministry of Rural Development, New Delhi.
2. PPS to AS & FA (RD), Ministry of Rural Development, New Delhi.
3. PPS to JS (RE), Ministry of Rural Development, New Delhi.
4. Shri Ashutosh Gupta, Consultant- with a request to uploaded the minutes on the MGNREGA website as Labour Budget 2017-18 for Arunachal Pradesh.

**Minutes of the Empowered Committee meeting on Mahatma Gandhi NREGA
Labour Budget (LB) for Arunachal Pradesh for FY 2017-18.**

Date: 28.02.2017

A meeting of the Empowered Committee for the State of Arunachal Pradesh for the Financial Year 2017-18 was held on 28.02.2017 under the Chairmanship of Secretary, Ministry of Rural Development at Krishi Bhavan, New Delhi. The State Government of Arunachal Pradesh was represented by Shri NyaliEte, Special Secretary (RD). The list of other participants is given in Annexure-I

2. At the outset, Additional Secretary, Ministry of Rural Development welcomed all the participants and requested State to make the presentation. After detailed discussion on various aspects of MGNREGA implementation in Arunachal Pradesh, the Committee had the following observations:


- i. **Commitments of the State with regard to Focus Areas:** The targets taken up by the State as noted by the Ministry, are as under for FY 2017-18:

#	Type of Work	Spill Over of FY 16-17, if any	Commitments for FY 17-18	Total
1	Farm Ponds	459	1350	1809
2	Vermi/ NADEP Composting	864	2400	3264
3	AWC	136	-	136
4	Road Side Plantation (in Km)	740.97	-	740.97
5	IHHL	87	11283	11370

The state will upload district-wise targets in NREGASoft by **31.03.2017** and ensure its achievement in a planned manner. The targets of 11283 IHHLs pertain to houses to be constructed under Pradhan Mantri Awas Yojana-G. State has to construct IHHLs in each of the targeted houses.

- ii. **Completion of Incomplete Works:** The status of completion of works in Arunachal Pradesh was observed to be as follows:-


Financial Year	No. of Works taken-up	Works Completed	
		Numbers	Percentage
Till FY 2014-15	7374	5494	75%
Till FY 2015-16	9574	6259	65%


 28/2

Till FY 2016-17 (as on date)	14519	7533	52%
------------------------------	-------	------	-----

As on date, 3315 works or 45% are incomplete out of the works taken up since inception till 31st March, 2016. It is advised that all works taken up till 31.03.2016 should be completed by 30.06.2017. The State will also examine reasons for large number of incomplete works and make efforts for completing all incomplete works (6986) as on 31.03.2017 by 30.09.2017 without fail.

- iii. **Delay in Payment of Wages:** In FY 2016-17 (so far) 66% of wage payments have got delayed. This is a matter of concern for the Ministry. The state needs to chalk out its strategy for minimizing the delay in payments. The strategy, so chalked out, will be shared with the Ministry latest within 15 days of the LB meeting. If the situation of delay payment does not improve considerably, it may adversely impact the release of funds in future.
- iv. **Geo MGNREGA:** Every asset that gets completed in FY 2017-18 has to be mandatorily geo-tagged. As on 28.02.2017, Arunachal Pradesh has generated 4958 no of Asset Ids against 7540 number of works completed since inception of the programme. 1927 number of assets has been accepted and geo-tagged. There are also 581 numbers of registered MSEs without any geo-tags. State has agreed to ensure that registration of MSEs for all locations is completed by 31st March, 2017 and all locations with nil Geo-tag start Geo-tagging by 31st March, 2017. **It was informed to the State to adhere to the new targets being communicated. The State was also advised that assets created under the programme after 01.04.2017, are to be Geo-tagged mandatorily within one month of completion of the work.**
- v. **Natural Resource Management (NRM) Works:** Out of total works, 3709 number of works (41.21%) have been taken up as NRM works (both community & individual) in FY 2016-17. The State has/ has not conducted workshop as per the Mission Water (MWC) Framework shared on 1st Nov, 2016. The representatives of the State Government inform that there is no MWC block in the State. However, the state was advised to implement Mission Water (MWC) Framework.
- vi. **Creation of Individual Assets:** In order to strengthen the livelihood resource base of the rural poor, it is desirable to put adequate emphasis on creation of more individual assets for vulnerable rural households. An analysis of the performance of the number of individual assets being created reveals that, out of the total works, 14% of works have been taken up on private lands in FY 2016-17 as on 28.02.2017. The State is expected to take up more works under individual category and get them completed on time.
- vii. **Construction of roads in accordance with the standard specifications:** A considerable percentage of expenditure is made on construction of roads every year. The Ministry vide its letter no P-17026/1/2015-RC (FMS No. 342023) dated 17th November, 2017 has standardized its specifications for all non-PMGSY roads to be taken up under MGNREGA programme. In FY 2017-18, the standard specifications as laid down in the advisory will be strictly adhered to by the state.

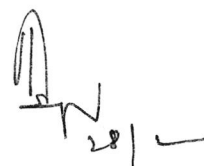

28/

- viii. **Job Card (JC) Verification/ Updation:** JC verification and updation exercise in the state of Arunachal Pradesh has led to verification/ updation of 83.4% of active and 82.82% all JC holders. However, there are still 36227 Job Cards (including 33982 active Job Cards) which need to be verified and updated. The state will complete this exercise by 30.06.2017. State is also expected to random check JC to ensure consistency of field and MIS data. It was informed to the State that 26394 Job cards have been deleted during 2016-17 which is 13% of the active job cards in the State. State was advised to revisit the division of Job cards and update accordingly.
- ix. **Adoption of Seven Register in the Gram Panchayat:** Out of the 1826 GPs in the state of Arunachal Pradesh, 805 number of GPs have adopted Asset Register and 1209 have adopted all the seven Registers. This good governance initiative should be completed by 30.06.2017. State should randomly check the maintenance these registers at the GPs to ensure proper maintenance.
- x. **Aadhaar Seeding:** In the state of Arunachal Pradesh, 87409 number (38%) of workers have their Aadhaar numbers seeded into MGNREGA Soft. Also 10 number (0%) of workers have been converted into Aadhaar Based Payment System (ABPS) . The state should endeavour to bring every MGNREGA worker into ABPS fold. The Ministry letter dated 9th Jan, 2017 by Secretary, RD to State Chief Secretaries to expedite ABP conversion, may be referred to. A joint letter from Joint Secretary, MGNREGA & Joint Secretary, DFS for convening meetings with SLBC and State Chiefs of all banks has also been issued to expedite the process. The consent details shall be submitted to LDMs by the DPCs to expedite ABPS conversion of the remaining workers.
- xi. **SECC data and deprived households:** The state of Arunachal Pradesh has 7560 landless households dependent upon manual casual labour. Out of these, 221 have been surveyed and 19 MCL have shown their willingness for job card. The state should make special endeavors to complete the survey at the earliest as well as issue job cards to all willing households dependent upon manual casual labour by 30.6.2017.
- xii. **Social Audit:** The State has established State Audit Cell within Department (director of Audits) as independent Social Audit Unit (SAU). Staffing of SAU status is as under:-

Director		SRPs		DRPs	
Sanctioned	Engaged	Sanctioned	Hired	Sanctioned	Hired
01	01	2	0	20	0

The state should complete the engaging and placement of all staffs by 30th June, 2017.

72 number of resource persons are to be trained of which only none has been trained. Trainings of resource persons at all levels should be completed by 30.06.2017 and details should be shared with the Ministry.



xiii. **Framing of Grievance Redressal Rules and appointment of Ombudsman**

The State has /has not framed Grievance Redressal Rules. The Rules are required to be framed latest by 30th April 2017 and the same will have to be implemented in true letter and spirit. Besides, there are no Ombudsman in any district. Steps will be taken to fill up all the vacant seats with fresh engagement of Ombudsman latest by 30th June 2017.

xiv. **e-FMS Universalisation:** The payment of wages to the workers being made at present through cash or through non e-FMS mode needs to be discontinued. State should focus on shifting to electronic transfer of funds for all types of expenditure viz. wages, material and admin. State will work out a time bound strategy for implementation of 100% e-FMS for all types of expenditure at all locations of the State. The state was advised to rollout the e-FMS for wages material and admin 100% by 1st April, 2017. State assured to rollout the e-FMS by the given timeline.

xv. **Bare Foot Technicians (BFTs) training and deployment:** The State has identified 90 number of persons for BFT training. 54 numbers have been trained with certification. The State should finalise a deployment policy for the recruited BFTs and share a copy of the same with the Ministry by 31.03.2017. The State was advised to ensure deployment of trained and certified BFT by 30th April, 2017.

xvi. **Project LIFE-MGNREGA implementation**

The State has informed that there have not taken any targets under Project LIFE. The State government was advised to take up the implementation of the Project LIFE and share detail with the Ministry.

xvii. **Status of compliance of audit observations of C&AG**

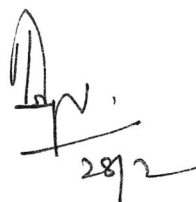
Out of 3 paras viz. 2.1-2, 4.5, 4.6, the state has not given response to any para. The state will submit the compliance with respect to pending paras by 31st March, 2017.

xviii. **Constitution of State Employment Guarantee Council (SEGC) and status of meetings**

The state has constituted SEGC and conducted one meeting on 10th February, 2017 in the current FY. Regular meetings may be conducted and minutes be shared with the Ministry within 15 days of the meeting.

xix. **Deployment and training of Technical personnel:** The status of technical personnel deployment is as under:-

DESIGNATION	NUMBERS	COVERAGE AREA (no. of GPs : technical personnel)
Technical Assistant	136	Selected Panchayat
Junior Engineer	76	All Blocks



Assistant Engineer	20	All Districts
Executive Engineer	1	State Level

State should ensure that adequate technical personnels are deployed at all levels.

xx. Capacity building of Technical personnels- DTRT & BTRT Trainings

State should finalize the Training Calendar and share it with the Ministry by 31.03.2017 and complete the training of 17 DTRT officials and 155 BTRT officials as part of District/Block Technical Resource Teams on SAMARTHYA Technical Training Manual (MGNREGA) latest by 30th June 2017. State should also ensure that SAMARTHYA Technical Training Manual (MGNREGA) is translated into regional languages and uploaded on their website (with a link to NREGA soft) before the start of training.

xxi. Other issues:-

- Delay in Wage Payments to workers:** It was informed to the state that 66.6% of total transactions are delayed. Out of these delayed transactions, 52% are delayed by more than 90 days. The Empowered Committee advised the state to take corrective measures for timely payment to the MGNREGA workers.
- Delay in completion of incomplete work:** 48% of the works as on date is incomplete in the State. The state was advised to make Strategies/Action plan for completion of the incomplete work by 30.06.2017
- Plans for Non PMGSY Road:** The state government has not given any targets for construction of road under PMGSY category. The state was advised to construct the road as per guidelines issued by Ministry.
- Under Achievement with respect to Agriculture and allied works:** State was unformed that out of 20 districts in the state, 16 Districts have expenditure less than 60% on agriculture and allied works. The state was advised to ensure that at least 60% expenditure must be incurred on works related to agriculture and allied work in all the Districts.
- No Ombudsman in any Districts. The sate was advised to appoint ombudsman in all Districts by 30.04.2017.

3. The Empowered Committee agreed to the Labour Budget of **25.95 lakh Person days (PDs)** for FY 2017-18 for the State of Arunachal Pradesh. However, the state may always come up with a proposal for the revision of the LB, at any point of time of the year, if the performance of the state exceeds the agreed to LB.

4. The State Government should furnish month-wise and District-wise Person days projection as per agreed to LB to the Ministry latest by 31st March 2017. While doing so, the NRM component of LB in blocks identified under Mission Water Conservation should adhere to the guidelines. The uploading of this information in the MIS is an essential pre-condition for the release of funds in FY 2017-18.

5. **Issues pertaining to Livelihood and Convergence:** Efforts should be made to improve the livelihood resource base of the poor by appropriately converging MGNREGA with other RD programmes like DeenDayalAntodayaYojana – NRLM (DAY-NRLM), Pradhan MantriAwaasYojna – Grameen (PMAY-G) and Pradhan Mantri Gram SadakYojana (PMGSY).

Apnigita Senapati
28/2/17

LIST OF PARTICIPANTS IN THE MEETING OF THE EMPOWERED COMMITTEE HELD ON 28.02.2017 FOR FINALISING LABOUR BUDGET FOR THE STATE OF ARUNACHAL PRADESH FOR FY 2016-17.

MoRD Officials

1. Shri Amarjeet Sinha, Secretary, Rural Development
2. Dr. Nagesh Singh, Additional Secretary, Rural Development
3. Smt. Aparajita Sarangi, JS (MGNREGA)
4. Shri. Gaya Prasad, Director (MGNREGA)
4. Shri Ram Raj Meena, Under Secretary (MGNREAGA)

State Officials

1. Shri Nyali Ete, Special Secretary (Rural Development)
2. Shri Duly Kamduk, Director (Rural Development)
3. Shri Sanjib Das, PO
4. Mrs. Sang Droma, OSD